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UNITED STATES DISTRICT COURT,  
NORTHERN DISTRICT OF CALIFORNIA

SAN RAFAEL CITY SCHOOLS,	)	Case No.: 3:07-CIV-04702 WHA
	)	
Plaintiff,	)	<b>OPPOSITION TO MOTION FOR</b>
	)	<b>SUMMARY JUDGEMENT/REVIEW</b>
vs.	)	Hearing: March 6, 2008 8:00am
	)	
OFFICE OF ADMINISTRATIVE	)	
	)	
HEARINGS,	)	
	)	
Defendant	)	
	)	
	)	
T.M.,	)	
	)	
Real Party in	)	
	)	
Interest	)	
	)	
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Defendant's Opposition to Motion for Summary Judgment/Review Case 3:07-CIV-04702 WHA -

Contents

INTRODUCTION.....	2
BACKGROUND FACTS.....	2
LEGAL AUTHORITY.....	5
STANDARD OF REVIEW.....	7
ARGUMENT.....	11
A. THE DISTRICT'S ATTEMPT TO AVOID REIMBUREMENT FOR T.M.'s PLACEMENT BY INVOKING THE LEAST RESTRICTIVE ENVIRONMENT REQUIREMENT IS UNREASONABLE AND NOT SUPPORTED BY LAW. ....	11
B. THE DISTRICT's ATTEMPT TO AVOID REIMBURSEMENT FOR TUTORING AND THE LINDAMOOD BELL SERVICES BY INVOKING THE LEAST RESTRICTIVE ENVIRONMENT REQUIREMENT ANALYSIS IS UNREASONABLE AND NOT SUPPORTED BY LAW. ....	15
C. THE ALJ DID NOT ERR WHEN HE FOUND THAT THE STATUTE OF LIMITATIONS DOES NOT BAR A FINDING OF DENIAL OF FAPE FROM MAY 18, 2005 FORWARD. ....	16
1. THE CLAIM THAT THE DISTRICT FAILED TO PROPERLY ASSESS T.M. IN THE 2004-2005 SCHOOL YEAR FROM MAY 18, 2005 FORWARD WHICH DENIED T.M. FAPE IS NOT BARRED BY THE STATUTE OF LIMITATIONS. ....	18
2. THE CLAIM THAT THE DISTRICT FAILED TO PROVIDE AN APPROPRIATE LEVEL OF SPECIAL EDUCATION SERVICES WHICH DENIED T.M. FAPE IS NOT BARRED BY THE STATUTE OF LIMITATIONS. ....	21
CONCLUSION.....	24

**TABLE OF AUTHORITIES**

**Cases**

<i>Amanda J. ex rel. Annette J. v. Clark County Sch. Dist.</i> , 267	
F.3d 877,887 (9th Cir. 2001) .....	7
<i>Bd. of Educ. v. Rowley</i> , 458 U.S. 176, 206 (1982)).....	8
<i>Burlington N., Inc. v. Weyerhaeuser Co.</i> , 719 F.2d 304, 307	
(9thCir. 1983)) .....	7
<i>Cleveland Heights-University Heights City Sch. Dist. v. Boss</i> ,	
144 F.3d 391, 399-400 (6 <sup>th</sup> Cir. 1998) .....	14
<i>Gregory K. v. Longview Sch. Dist.</i> , 811 F.2d 1307, 1310 (9 <sup>th</sup> Cir.	
1987)) .....	7
<i>Hood v. Encinitas Union Sch. Dist.</i> , 486 F.3d 1099, 1104 n.4 (9th	
Cir.2007) .....	8
<i>Lauren W. ex. Rel. Jean W. v. Deflaminis</i> (3d Cir. 2007) 480 F.	
3d 259, 276 .....	13
<i>Leake by Shreve v. Berkeley County Bd. Of Education</i> , (N.D. W.	
Va. 1997)965 F.Supp 838 .....	22
<i>M.S. ex. Rel. S.S. v. Board of Educ. Of the City School Dist. Of</i>	
<i>Yonkers</i> , 231 F.3d 96 (2 <sup>nd</sup> Cir. 2000).....	13
<i>Miller v. San Mateo-Foster City Unified Sch. Dist.</i> , 318 F.Supp.	
2d 851, 853-54, (N.D. Cal. 2004) .....	5, 22
<i>Ojai Unified Sch. Dist. v. Jackson</i> , 4 F.3d 1467, 1474 (9th	
Cir.1993) .....	8
<i>Parents of Student W. v. Puyallup Sch. Dist.</i> , 31 F.3d 1489,	
1496-97 (9th Cir. 1994) .....	16

1	<i>Ravenswood Elementary School District and Sequoia Union High</i>	
2	<i>School District</i> , Case No. SN 988-97, SEHO 1997-1998 .....	23
3	<i>Union Sch. Dist. v. Smith</i> , 15 F.3d 1519, 1524 (9th Cir. 1994) 8	1
4	<i>Van Duyn ex rel. Van Duyn v. Baker Sch. Dist.</i> 5J, 481 F.3d 770,	
5	775 (9th Cir. 2007) .....	8
6	<i>Warren G. v. Cumberland County Sch. Dist.</i> , 190 F.3d 80, 84 (3d	
7	Cir. 1999) .....	14

## 8 Statutes

9	20 U.S.C. § 1412(a) (10) (C) .....	12
10	20 U.S.C. § 1412(a) (10) (C) (iii) (I) .....	16
11	20 U.S.C. § 1415(i) (3) (B) (i) .....	24
12	20 U.S.C. § 1412(a) (10) (C) (iii) (I) .....	16
13	20 U.S.C. § 1412(a) (3) .....	8
14	20 U.S.C. § 1414(d) .....	9
15	20 U.S.C. § 1415(b) (2) .....	9
16	20 U.S.C. § 1415(e) (2) .....	10
17	20 U.S.C. 1415(i) (2) (C) (iii) (2006) .....	19
18	20 U.S.C. § 1415(i) (2) (B) (2003) .....	10
19	Cal. Educ. Code § 56100(I) .....	8
20	Cal. Educ. Code § 56128 .....	8
21	Cal. Educ. Code § 56300 .....	9
22	Cal. Educ. Code § 56000 .....	8
23	Cal. Educ. Code § 56344 .....	9
24	Cal. Educ. Code § 56176 .....	16

## 25 Regulations

26	34 C.F.R. § 300.148(d) .....	16
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**INTRODUCTION**

This appeal results from an administrative decision by the California Office of Administrative Hearings in a case involving the special education placement and services for T.M., a minor child. Plaintiff San Rafael City Schools ("District") appeals the portions of the decision where Defendant T.M. ("T.M.") prevailed and also appeals the award of remedies to T.M..

**BACKGROUND FACTS**

On May 18, 2007, T.M. filed a complaint for a due process hearing against the San Rafael City Schools ("District") alleging that the District had not provided T.M. with a free appropriate public education (FAPE) from May 18, 2005 through the end of the extended school year in August 2007. (OAH 2167-2176). At the time the hearing was filed, T.M. was ten years old and in the third grade. (OAH 2167).

T.M. had attended District schools in Kindergarten, First and Second Grades. (OAH 1878-1879 #1-2). T.M. was eligible for special education services during all relevant time periods alleged in the original complaint. (OAH 1879 #3). A few weeks after the beginning of third grade, in the 2006-2007 school

1 year, T.M. was unilaterally placed by his parents at STAR  
2 Academy. (OAH 1896 #81). STAR Academy is a California Certified  
3 Non-Public School which provides an alternative school placement  
4 for students with special needs. (OAH 1899-1900 #108)

5 As a result of the District's denial of FAPE to T.M., he  
6 requested reimbursement for private tutoring provided by Joy  
7 Ruppensburg which T.M. received during some of the time there  
8 was a denial of FAPE.(OAH 2067). T.M. requested the ALJ order  
9 the District to fund compensatory education in the form of 200  
10 hours of LindaMood Bell tutoring and reimbursement for his  
11 placement at STAR Academy during the 2006-2007 school year.(OAH  
12 2067).  
13  
14

15 The special education due process hearing between the  
16 parties took place over six court days from July 13, 2007 until  
17 July 23, 2007. (OAH 1876). The ALJ heard from over twenty (20)  
18 witnesses and admitted voluminous paper evidence. (OAH 1876-  
19 1911). A decision was rendered in the case on August 13, 2007.  
20 (OAH 1911). The decision was lengthy and comprises 36 pages,  
21 much of it single spaced. (OAH 1876-1911).  
22

23 The decision is carefully crafted, speaking to all of the  
24 issues, and the ALJ carefully goes through the evidence which  
25 supports each and every determination. (OAH 1876-1911).  
26  
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1 The ALJ determined the District denied T.M. a FAPE for all  
2 of the time periods alleged in the complaint. (OAH 1894 #73,  
3 1904 #14, 1906 #23-24, 1908 #35). As a result of this denial,  
4 the ALJ awarded reimbursement for \$2740 for the services of Ms.  
5 Ruppensburg, a private tutor hired by T.M. (OAH 1892-1893 #64).  
6 T.M. was also awarded 200 hours of LindaMood Bell Tutoring as  
7 compensatory education. (OAH 1899 #107, 1910 #43). Finally,  
8 T.M.'s parents were awarded twenty-eight percent (28%) of the  
9 tuition for T.M.'s placement at STAR Academy. (OAH 1899-1901  
10 #108). The ALJ specifically noted, however, that he was  
11 awarding the reimbursement for STAR Academy as compensatory  
12 education. (OAH 1899-1901 #108).  
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15 After the administrative decision was entered, T.M. filed a  
16 Motion for Clarification asking the ALJ to clarify the specific  
17 parameters of the award of LindaMood Bell services in the  
18 original decision. On September 13, 2007, the ALJ issued an  
19 order clarifying his original decision and ordering the District  
20 to reimburse the parents for the hours T.M. had already  
21 completed at LindaMood Bell and to fund the remainder of the  
22 LindaMood Bell tutoring at the LindaMood Bell Center. (OAH  
23 2696-2697). He further ordered the District reimburse the  
24 parents for their mileage for the transportation of T.M. to and  
25 from the center. (OAH 2696-2697).  
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28 Defendant's Opposition to Motion for Summary Judgment/Review Case 3:07-CIV-04702 WHA -

1 The District appealed the original decision after it had  
2 notice of the Motion for Clarification, but prior to the  
3 granting of the Motion for Clarification. T.M. cross-appealed  
4 on the limited issue of the sufficiency of the remedies.  
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7 **LEGAL AUTHORITY**

8 *Miller v. San Mateo-Foster City Unified Sch. Dist.*, 318  
9 F.Supp. 2d 851, 853-54, (N.D. Cal. 2004) summarized the  
10 language, purpose and history of the IDEA and federal and state  
11 implementing regulations, as follows: Congress passed the IDEA  
12 "to assure that all children with disabilities have available to  
13 them ... a free appropriate public education which emphasizes  
14 special education and related services designed to meet their  
15 unique needs" 20 U.S.C. § 1400(c). If a State provides every  
16 qualified child with a free appropriate public education  
17 ("FAPE") under federal statutory requirements, the IDEA provides  
18 that State with federal funds to help educate children with  
19 disabilities. In exchange for these federal funds, the State  
20 must comply with "Child Find," which requires the State to  
21 design a program to identify and provide services to children  
22 with special education needs. 20 U.S.C. § 1412(a)(3).  
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1 California maintains a policy of complying with IDEA  
2 requirements. See, e.g., Cal. Educ. Code §§ 56000, 56100(I),  
3 56128. It implements the Child Find program by requiring local  
4 school districts to identify disabled students by "actively and  
5 systematically seeking out all individuals with exceptional  
6 needs." Cal. Educ. Code § 56300. Individualized education plans  
7 ("IEPs") are required for disabled students. 20 U.S.C. §  
8 1414(d); Cal. Educ. Code § 56344. See also *Hacienda La Puente*  
9 *Unified School Dist. v. Honig*, 976 F.2d 487, 491 (9th Cir.1992).  
10  
11

12 The IDEA provides both substantive and procedural  
13 safeguards. Violations of these safeguards may prevent a child  
14 from receiving a FAPE. Among the most important procedural  
15 safeguards are those that protect parents' rights to be involved  
16 in the development of their child's IEP. *Amanda v. Clark County*  
17 *Sch. Dist.*, 267 F.3d 877, 882 (9th Cir.2001). Parents have the  
18 right to "present complaints with respect to any matter relating  
19 to the identification, evaluation, or educational placement of  
20 the child, or the provision of [a FAPE] to such child." 20  
21 U.S.C. § 1415(b)(1)(E). After making such a complaint, parents  
22 are entitled to "an impartial due process hearing ... conducted  
23 by the State educational agency or by the local educational  
24 agency or an intermediate educational unit, as determined by  
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1 State law or by the State educational agency." 20 U.S.C. §  
2 1415(b)(2). If either party is dissatisfied with the state  
3 educational agency's review, that party may bring a civil action  
4 in state or federal court. 20 U.S.C. § 1415(e)(2). California  
5 has implemented the mandated procedural safeguards in California  
6 Education Code sections 56500 through 56507.  
7

#### 8 9 **STANDARD OF REVIEW**

10  
11 The court reviews findings of fact for clear error, even if  
12 those findings are based on the administrative record. *Amanda J.*  
13 *ex rel. Annette J. v. Clark County Sch. Dist.*, 267 F.3d 877, 887  
14 (9th Cir. 2001). A finding of fact is clearly erroneous if  
15 " 'the reviewing court is left with a definite and firm  
16 conviction that a mistake has been committed.' " *Id.* (quoting  
17 *Burlington N., Inc. v. Weyerhaeuser Co.*, 719 F.2d 304, 307  
18 (9th Cir. 1983)). Mixed questions of fact and law are reviewed de  
19 novo unless the question is primarily factual. *Id.*;  
20 *Gregory K. v. Longview Sch. Dist.*, 811 F.2d 1307, 1310 (9<sup>th</sup> Cir.  
21 1987).  
22  
23

24 When a party challenges the outcome of an IDEA due process  
25 hearing, the reviewing court receives the administrative  
26 record, hears any additional evidence, and, "basing its decision  
27

1 on the preponderance of the evidence, shall grant such  
2 relief as the court determines is appropriate." 20 U.S.C. §  
3 1415(i)(2)(B) (2003). Courts give " 'due weight' " to the  
4 state administrative proceedings, *Van Duyn ex rel. Van Duyn v.*  
5 *Baker Sch. Dist.* 5J, 481 F.3d 770, 775 (9th Cir. 2007) (quoting  
6 *Bd. of Educ. v. Rowley*, 458 U.S. 176, 206 (1982)),  
7  
8 and, at a minimum, " 'must consider the findings carefully,' "  
9 *Ojai Unified Sch. Dist. v. Jackson*, 4 F.3d 1467, 1474 (9th Cir.  
10 1993) (quoting *Gregory K.*, 811 F.2d at 1311). The court  
11 gives particular deference where the hearing officer's  
12 administrative findings are "thorough and careful." *Union Sch.*  
13 *Dist. v. Smith*, 15 F.3d 1519, 1524 (9th Cir. 1994). The Ninth  
14 Circuit has rejected a complete de novo standard stating that  
15 "...the fact-intensive nature of a special education eligibility  
16 determination coupled with considerations of judicial economy  
17 render a more deferential approach appropriate."  
18  
19 *Hood v. Encinitas Union Sch. Dist.*, 486 F.3d 1099, 1104 n.4 (9th  
20 Cir.2007).

21  
22  
23 In its Motion for Summary Judgment/Review, the District  
24 provides no support for disturbing any of the findings of the  
25 ALJ. The District fails to make any arguments regarding any  
26 allegations of clear error or mistake on in the ALJ's factual  
27

1 findings. The District simply attempts to recite one-sided  
2 witness testimony and documentary evidence, both of which the  
3 ALJ heard and found unpersuasive, in an attempt to retry the  
4 case. Without a showing of clear error on the part of the ALJ,  
5 and taking into account the voluminous record and detailed,  
6 careful findings of the ALJ, the District has simply not shown  
7 that the findings of the ALJ should be disturbed.  
8

9  
10 In this case, the transcript of the due process hearing and  
11 both the ALJ's decision and Clarification Order demonstrate that  
12 he carefully and impartially considered all the evidence, and  
13 demonstrate his sensitivity to the complexity of the issues  
14 presented by the parties. (OAH 1876-1911). The decision was  
15 lengthy and detailed, and the findings were supported with  
16 testimony and documentary evidence. (OAH 1876-1911). The ALJ  
17 provided lengthy discussions regarding each of the material  
18 issues in dispute. (OAH 1876-1911). He decided many of the  
19 issues on the basis of oral testimony, considering the content  
20 of the testimony itself and assigning weight based on a  
21 determination as to the credibility of the witness. (OAH 1876-  
22 1911).  
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26 For these reasons, the Court should accord substantial  
27 weight to the ALJ's factual findings. He made careful

1 determinations on issues presented, finding some issues in favor  
2 of the District and other issues in favor of T.M.. From a  
3 factual standpoint, the factual findings of the ALJ were careful  
4 and should not be disturbed. The ALJ correctly applied the  
5 facts as he found them to the law with the exception of the  
6 award of reimbursement to T.M. for his placement at STAR Academy  
7 which is discussed in T.M.'s appeal brief.  
8

9  
10 The District's appeal brief re-presents the District's  
11 underlying case in great detail, attempting to convince this  
12 Court that the District should have won the underlying hearing.  
13 However, the question before this court is whether the findings  
14 of the ALJ should be disturbed at all. The District has  
15 provided not examples of clear error on the part of the ALJ.  
16 The District has not cited any examples of the ALJ not being  
17 thorough or careful or not specifically analyzing all of the  
18 issues before him. As a matter of fact, the ALJ produced a 34  
19 page decision full of careful detail. (OAH 1876-1911). In many  
20 instances he relies upon District witnesses to support his  
21 findings. (OAH 1876-1911).  
22  
23

24  
25 There was a preponderance of evidence that the District did  
26 not provide FAPE to T.M. The District's appeal brief does not  
27 present the evidence from both sides on each issue and does not

1 explain how the ALJ's finding is not supported by the  
2 preponderance of the evidence. Therefore, the ALJ's finding  
3 should not be disturbed and the underlying decision upheld.  
4

5  
6 **ARGUMENT**

7 **A. THE DISTRICT'S ATTEMPT TO AVOID REIMBURSEMENT FOR T.M.'s**  
8 **UNILATERAL PLACEMENT BY INVOKING THE LEAST RESTRICTIVE**  
9 **ENVIRONMENT REQUIREMENT IS UNREASONABLE AND NOT SUPPORTED**  
10 **BY LAW.**

11 In order to be eligible to receive reimbursement for a  
12 unilateral placement, T.M. first had to show that the District  
13 violated the IDEA; then T.M. must also establish that the  
14 placement at STAR Academy was "proper under the Act  
15 [IDEA]."*Florence Cty. Sch. Dist. Four v. Carter*, 510 U.S. 7, 15  
16 (1993). The District contends that the placement of T.M. was not  
17 proper under the IDEA because STAR Academy cannot satisfy the  
18 IDEA's mainstreaming requirement. The District's argument  
19 actually relies upon two related propositions. First, that the  
20 mainstreaming requirement applies to parentally selected private  
21 placements, and second that the failure of a parentally selected  
22 private placement to satisfy the requirement bars reimbursement  
23 under the IDEA for the costs of sending a child to the non-  
24 complying school.  
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1 The District has failed to show that the ALJ erred when he did  
2 not consider the least restrictive environment ("LRE") when  
3 awarding reimbursement for T.M.'s placement at STAR Academy.  
4 The ALJ affirmatively determined that the placement at STAR  
5 Academy was indeed appropriate for T.M.. (OAH 1876-1911). Once  
6 a district fails to offer FAPE and the parents have to look to a  
7 private school for placement, the parents can never get  
8 reimbursement under the District's novel theory. A parent  
9 cannot unilaterally place a student in another public school  
10 placement, only a private school. In order for a placement to be  
11 proper, the placement must provide the special education  
12 services the student needs that the district is not providing.  
13 These services are provided at schools specifically designed to  
14 offer special education instruction, like STAR Academy.  
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16  
17 The District cites no cases from the 9<sup>th</sup> Circuit which stand  
18 for the proposition that LRE is a consideration when determining  
19 whether reimbursement for a parental placement is warranted.  
20 This is because there are no cases on point and, as a matter of  
21 fact, the 9<sup>th</sup> Circuit has never applied this requirement when  
22 awarding reimbursement. See *Union School District v. Smith*, 15  
23 F.3d 1519, (9<sup>th</sup> Cir. 1994); *Bend-Lapine School District v. K.H.*,  
24 234 Fed.Appx. 508, 2007 WL 1675180 (C.A.9 (Or.)). None of the  
25 cases the District cited have held that a judge must determine  
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28 Defendant's Opposition to Motion for Summary Judgment/Review Case 3:07-CIV-04702 WHA -

1 that the failure of the parent's placement to meet the LRE  
2 requirement is a bar to reimbursement.

3 Further, the District's reliance on *Lauren W. ex. Rel. Jean*  
4 *W. v. Deflaminis* is misplaced. *Lauren W. ex. Rel. Jean W. v.*  
5 *Deflaminis* (3d Cir. 2007) 480 F. 3d 259, 276. The *Lauren W.*  
6 court stated that, "A private placement is "proper" if it (1) is  
7 "appropriate," i.e., it provides "significant learning" and  
8 confers "meaningful benefit," and (2) is provided in the least  
9 restrictive educational environment. *Id.* However, the court in  
10 *Lauren W.* reimbursed the parents for a private school placement  
11 without any analysis of the least restrictive environment. *Id.*  
12 The Court actually deferred to the hearing officers  
13 determination that the placement at the unilateral placement was  
14 appropriate, a finding identical to the ALJ's finding in this  
15 case. *Id.*

16 In *M.S. ex. Rel. S.S. v. Board of Educ. Of the City School*  
17 *Dist. Of Yonkers*, the 3<sup>rd</sup> circuit upheld the determination of the  
18 hearing officer who used the issue of LRE as part of a  
19 determination that the parent's placement was not appropriate.  
20 *M.S. ex. Rel. S.S. v. Board of Educ. Of the City School Dist. Of*  
21 *Yonkers*, 231 F.3d 96 (2<sup>nd</sup> Cir. 2000). However, the court clearly  
22 stated that,  
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As to the restrictive nature of the Stephen Gaynor School, we recognize that parents seeking an alternative placement may not be subject to the same mainstreaming requirements as a school board. See *Warren G. v. Cumberland County Sch. Dist.*, 190 F.3d 80, 84 (3d Cir. 1999) ("[T]he test for the parents' private placement is that it is appropriate, and not that it is perfect."); *Cleveland Heights-University Heights City Sch. Dist. v. Boss*, 144 F.3d 391, 399-400 (6<sup>th</sup> Cir. 1998) (holding private placement's failure to meet IDEA's mainstreaming requirement does not bar parental reimbursement). Nonetheless, IDEA's requirement that an appropriate education be in the mainstream to the extent possible, see 20 U.S.C. # 1412(5)(B) (1994), remains a consideration that bears upon a parent's choice of an alternative placement and may be considered by the hearing officer in determining whether the placement was appropriate, as it was here.

The Court in *M.S.* did not find that a private placement's failure to meet IDEA's mainstreaming requirement bars parental reimbursement; the Court found that it may be a consideration for a hearing officer. *Id.*

The 6<sup>th</sup> Circuit has taken the position that the LRE requirement is not an issue in reimbursement for parental placement. In *Cleveland Heights- University Heights City School District v. Boss*, the court states:

From these cases it is clear that the IDEA was intended to provide both a free and an appropriate education for disabled children and that the Act should not be read to

1 provide one of these benefits at the expense  
2 of the other. See *Burlington*, 471 U.S. at  
3 372. This is exactly what the District is  
4 asking us to do in this case. The District  
5 would have us read the IDEA to say, in  
6 effect: "If we fail to provide a disabled  
7 child with an appropriate education, the  
8 parents must pay for a private education, or  
9 let their child languish in our institution  
10 if the only placement more suitable to her  
11 needs and more closely approximating the  
12 ideal envisioned by the IDEA than what we  
13 offer is a specialized private school that  
14 admits only learning disabled students."  
15 Congress did not intend to place  
16 beneficiaries of the IDEA in the position of  
17 having to choose only among these  
18 unpalatable alternatives. Accordingly, we  
19 hold that the failure of the Lawrence School  
20 to satisfy the IDEA's mainstreaming  
21 requirement does not bar the Bosses from  
22 receiving reimbursement for expenses  
23 associated with sending Sommer to Lawrence  
24 for the 1994-95 school year.

25 In this case, the District has not shown that the ALJ erred  
26 in his determination that the parents should be reimbursed for  
27 T.M.s placement at STAR Academy because the STAR Academy  
28 placement was not in the least restrictive environment.  
Therefore, the administrative decision should be upheld.

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**B. THE DISTRICT'S ATTEMPT TO AVOID REIMBURSEMENT FOR TUTORING  
AND THE LINDAMOOD BELL SERVICES BY INVOKING THE LEAST  
RESTRICTIVE ENVIRONMENT REQUIREMENT ANALYSIS IS  
UNREASONABLE AND NOT SUPPORTED BY LAW.**

1 Compensatory education services can be awarded as appropriate  
2 equitable relief. 20 U.S.C. § 1415(i)(2)(B)(iii) ("shall grant  
3 such relief as the court determines appropriate"); *Parents of*  
4 *Student W. v. Puyallup Sch. Dist.*, 31 F.3d 1489, 1496-97 (9th  
5 Cir. 1994). "Appropriate relief is relief designed to ensure the  
6 student is appropriately educated within the meaning of the  
7 Individuals with Disabilities Education Act." *Parents of Student*  
8 *W.*, 31 F.3d at 1497.

9 The District cited no statute, case law or other authority to  
10 support its proposition that the least restrictive environment  
11 requirement applies to an award of compensatory educational  
12 services. Compensatory services are services specially designed  
13 to make up for services that a district failed to provide a  
14 student when a denial of FAPE is determined. These services are  
15 by nature specific to make up for a student's individual loss of  
16 educational opportunity. To require that somehow these services  
17 have to be delivered in the general education class would  
18 require that a teacher remediate an entire class for the benefit  
19 of the student who is entitled to the compensatory education.  
20 This makes no sense, is completely unworkable and without any  
21 legal precedent. The ALJ committed no error in not considering  
22 LRE when awarding reimbursement for the compensatory educational  
23 services.

24 **C. THE ALJ DID NOT ERR WHEN HE FOUND THAT THE STATUTE OF**  
25 **LIMITATIONS DOES NOT BAR A FINDING OF DENIAL OF FAPE FROM**  
26 **MAY 18, 2005 FORWARD.**  
27

1 Cal. Educ. Code § 56505(1) A request for a due process hearing  
2 arising under subdivision (a) of Section 56501 shall be filed  
3 within two years from the date the party initiating the request  
4 knew or had reason to know of the facts underlying the basis for  
5 the request. In accordance with Section 1415(f)(3)(D) of Title  
6 20 of the United States Code, the time period specified in this  
7 subdivision does not apply to a parent if the parent was  
8 prevented from requesting the due process hearing.  
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11 Like all of the other errors alleged by the District, the  
12 Statute of Limitations argument is unsupported by case law and  
13 would require a novel reading of the statute. The District  
14 contends that the student's allegation that he was not provided  
15 FAPE beginning May 18, 2005 is barred by the statute of  
16 limitations. The complaint for the due process hearing was  
17 filed on May 18, 2007 and alleges violations of T.M's right to  
18 FAPE back two years.  
19

20 The District wants this court to adopt a novel and legally  
21 unsupported reading of the statute of limitations. The District  
22 has failed to show that the ALJ erred in determining that claims  
23 raised in the complaint from May 18, 2005 forward were not  
24 barred by the statute of limitations.  
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1        1. THE CLAIM THAT THE DISTRICT FAILED TO PROPERLY ASSESS  
2        T.M. IN THE 2004-2005 SCHOOL YEAR FROM MAY 18, 2005  
3        FORWARD WHICH DENIED T.M. FAPE IS NOT BARRED BY THE  
4        STATUTE OF LIMITATIONS.

5        Before any action is taken with respect to the initial  
6        placement of an individual with exceptional needs in special  
7        education instruction, an individual assessment of the pupil's  
8        educational needs shall be conducted. Cal. Educ. Code § 56320.  
9        The pupil must be assessed in all areas related to the suspected  
10       disability. Cal. Educ. Code § 56320(f). When an assessment for  
11       a pupil is proposed, the parent or guardian of the pupil shall  
12       be given, in writing, a proposed assessment plan within 15 days  
13       of the referral for assessment. Cal. Educ. Code § 56321(a). The  
14       proposed assessment plan given to parents or guardians shall be  
15       in language easily understood by the general public, explain the  
16       types of assessments to be conducted, state that no  
17       individualized education program will result from the assessment  
18       without the consent of the parent. Cal. Educ. Code § 56321(b).  
19       Pursuant to Section 1414(a)(1)(E) of Title 20 of the United  
20       States Code, the screening of a pupil by a teacher or specialist  
21       to determine appropriate instructional strategies for curriculum  
22       implementation shall not be considered to be an assessment for  
23       eligibility for special education and related services. Cal.  
24       Educ. Code § 56321(f). Upon completion of the administration

1 of tests and other assessment materials, an individualized  
2 education program team meeting, including the parent to discuss  
3 the assessment, the educational recommendations, and the reasons  
4 for these recommendations. Cal. Educ. Code § 56329 (a)(1). Once  
5 a child has been referred for an assessment to determine the  
6 educational needs of the child, these determinations shall be  
7 made, and an individualized education program meeting shall  
8 occur, within 60 days of receiving parental consent for the  
9 assessment. Cal. Educ. Code § 56302.1(a).  
10

11 The personnel who assess the pupil shall prepare a written  
12 report with the results of each assessment. The report shall  
13 include, but not be limited to, all the following: (a) Whether  
14 the pupil may need special education and related services; (b)  
15 The basis for making the determination; (c) The relevant  
16 behavior noted during the observation of the pupil in an  
17 appropriate setting; (d) The relationship of that behavior to  
18 the pupil's academic and social functioning; (e) The  
19 educationally relevant health and development, and medical  
20 findings, if any; (f) For pupils with learning disabilities  
21 whether there is such a discrepancy between achievement and  
22 ability that it cannot be corrected without special education  
23 and related services. Cal. Educ. Code §56327.  
24  
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1 The District claims that any allegation that the District  
2 failed to properly assess T.M. as of May 18, 2005 is time  
3 barred. This argument completely fails. The District is  
4 required to assess a student in all areas of suspected need.  
5 There are specific requirements for special education assessment  
6 including, but not limited to: presenting the parents a specific  
7 assessment plan, clearly designating the tests to be performed,  
8 creating a written report with the results of the testing, and  
9 holding an IEP meeting within 60 days of the signed assessment  
10 plan. There was no evidence presented that the District  
11 completed an assessment in the area of Language Arts that  
12 complied with any of the IDEA requirements prior to 2006. The  
13 District's claims in its brief that report cards, a fluency test  
14 given to all students, tests given in language arts in the  
15 classroom to all students, classwork, a teacher checklist, the  
16 Student Study Team meeting, speech and language testing and an  
17 IEP meeting constitute special education assessment flies in the  
18 face of the entire assessment scheme as laid out by statute.  
19 The District then attempts to state that because these things  
20 were done prior to May 18, 2005, the parents cannot claim that  
21 the district failed to properly assess T.M. as of May 18, 2005  
22 The ALJ found that T.M. had needs in the area of Language Arts  
23 which were not properly assessed until 2006. (OAH 1876-1911).

1 The ALJ was aware of all of the meetings and information  
2 presented by the District in its brief and still found that T.M.  
3 was not properly assessed. (OAH 1876-1911). The District has  
4 not shown that the ALJ improperly applied the statute of  
5 limitations on this issue. Therefore, the administrative  
6 decision should be upheld.  
7

8  
9 2. THE CLAIM THAT THE DISTRICT FAILED TO PROVIDE AN  
10 APPROPRIATE LEVEL OF SPECIAL EDUCATION SERVICES WHICH  
11 DENIED T.M. FAPE IS NOT BARRED BY THE STATUTE OF  
LIMITATIONS.

12 The ALJ found that the amount of RSP services which were  
13 offered and provided to T.M. as of May 18, 2005 were  
14 inappropriate. The District claims that since the amount of RSP  
15 services were determined at the March 5, 2005 IEP meeting, any  
16 claims which relate to this decision in the complaint filed May  
17 18, 2007 are time barred. This claim is novel and without any  
18 statutory authority, case law support or evidentiary support.  
19

20 While the determination of the amount of services was made  
21 at the March 2005 IEP meeting, the District has presented no  
22 evidence that the parents knew or had reason to know at the time  
23 of the IEP that the amount of services offered were  
24 inappropriate. As a matter of fact, the parents signed the IEP  
25 and agreed to the services. It was only after time went by that  
26  
27



1 the parents became aware that the amount of services was  
2 insufficient. The Districts' attempt to reframe the statute  
3 would result in a complete change in the meaning of the statute  
4 and would result in an evisceration of the two year time period.

5 The statute of limitations does not prevent an ALJ from  
6 finding that a District had violated a student's right to FAPE  
7 for longer than two years, it simply limits the remedies to  
8 coincide with violations committed within the two years. The  
9 ALJ simply found that as of May 18, 2005 the amount of RSP was  
10 not appropriate. The fact he found it had happened even earlier  
11 is interesting but of no legal relevance. The District is  
12 attempting to escape liability for violations by arguing that  
13 they have been violating the law even longer than the two years  
14 and therefore the parents' claims are barred.

15 The District attempts to support its position using several  
16 cases that do not actually support its position. In *Miller v.*  
17 *San Mateo-Foster City Unified School District* the family filed  
18 for a due process hearing on November 27, 2002. *Miller v. San*  
19 *Mateo-Foster City Unified School District*, 318 F.Supp 2d 851,  
20 (ND.CA. 2004). The family claimed that the District failed to  
21 make the student eligible for special education services in  
22 1997. At the time the statute of limitations in California was  
23 three years. The District court affirmed the hearing officers

24 Defendant's Opposition to Motion for Summary Judgment/Review Case 3:07-CIV-04702 WHA -

determination that all claims prior to November 27, 1999 were time-barred. However, all claims from three years prior to the filing were not time-barred even though the District determined that the student was not eligible in 1997. The ALJ in the instant case made exactly the same determination and allowed all claims from two years (the new statute of limitation) prior to the filing of the complaint.

The District then attempts to rely on *Leake by Shreve v. Berkeley County Bd. Of Education*. In *Leake*, there was no state statute of limitations for IDEA claims and the court had to "borrow" a statute. *Leake by Shreve v. Berkeley County Bd. Of Education*, (N.D. W. Va. 1997) 965 F.Supp 838. The parents claim was that the District's determination that a student was not eligible for special education more than seven years earlier was incorrect and that the student was entitled to more than seven years of compensatory educational reimbursement. *Id.* The Court found that the parents claim accrued when the district found the student ineligible. *Id.* The parents were aware of the finding of ineligibility in 1997. *Id.* In this case, T.M.'s parents were not aware at the IEP meeting that the RSP services were not sufficient and therefore, the claim did not accrue at the IEP meeting.

1 Finally, the *Ravenswood* case cited by the District is not  
2 relevant at all in this case and again finds that the parents  
3 could claim violations from three years prior to the date the  
4 complaint was filed (the statute was three years at that time).  
5 *Ravenswood Elementary School District and Sequoia Union High*  
6 *School District*, Case No. SN 988-97, SEHO 1997-1998.

7  
8 The District has provided no authority to support its novel  
9 reading of the statute of limitations in an attempt to limit  
10 liability. The District has not shown that the ALJ committed  
11 any error applying the statute of limitations and the decision  
12 of the ALJ should not be reversed.  
13

#### 14 15 CONCLUSION

16  
17 T.M. respectfully requests that the Court defer to the  
18 administrative decision in this case with the exception of the  
19 award of reimbursement for the student's placement at Star  
20 Academy. The District has not shown that the administrative  
21 decision should be reversed. The ALJ's findings were thorough  
22 and careful and he committed no clear error. The ALJ did not  
23 commit error when he did not consider the least restrictive  
24 environment when he awarded reimbursement for STAR Academy. The  
25 ALJ did not err when he found that the District denied T.M. FAPE  
26  
27

1 from May 18, 2005 forward. Therefore, T.M. respectfully  
2 requests that the decision of the ALJ be upheld with the  
3 exception of the amount of the award of reimbursement for STAR  
4 Academy.

5 Dated this February 14, 2008

6 /s/

7 Margaret Broussard  
8 Attorney for T.M.  
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